ORDER ADOPTING AMENDMENT OF RULES

Adoption of Permanent Exempt Rule Governing Annual Audits of Lawful Gambling Organizations: Amending Minnesota Rules, parts 8122.0100; 8122.0150, subparts 6, 9, and 12; 8122.0200, subpart 2; 8122.0250; 8122.0350; 8122.0400, subpart 3; 8122.0450; 8122.0500; 8122.0510; 8122.0550, subparts 3, 4, 5, 6, and 7; and 8122.0650, subparts 1 and 2; Repealing part 8122.0150, subpart 11; Revisor's ID Number R-4657.

WHEREAS:

1. The rulemaking provisions of Minnesota Statues, Chapter 14, are unnecessary when, as in this case, amendments are made to a rule that: a) incorporate specific changes set forth in applicable statutes when no interpretation of law is required; or b) make changes that do not alter the sense, meaning or effect of a rule. Minnesota Statutes, section 14.388.

2. The attached Findings & Statement of Supporting Reasons justifies the good cause exemption from rulemaking provided by Minnesota Statutes, section 14.388, and is hereby incorporated by reference.

3. This rulemaking complies with all applicable law, including procedural requirements in Minnesota Statutes, section 14.388 and Minnesota Rules, part 1400.2400.

4. The Office of Administrative Hearings received no written comments and OAH Administrative Law Judge Kimberly Middendorf approved the rules on November 5, 2020.

5. The attached certified copy of the rule demonstrates the Office of the Revisor has approved its form, as required by Minnesota Statutes, section 14.386, paragraph (a)(1), and Minnesota Rules, part 1400.2400.

IT IS ORDERED that the above-captioned rule, in the form certified as approved by the Office of the Revisor, is adopted pursuant to authority vested in me by: 1) Minnesota Statutes, SECTION 297E.06, SUBDIVISION 4(e), WHICH PROVIDES THAT the Commissioner of Revenue shall have authority to "prescribe standards for [annual financial] audits…"; and 2) Minnesota Statutes, SECTION 270C.06, WHICH PROVIDES THAT the Commissioner of Revenue shall "make, publish, and distribute rules for the administration and enforcement of….state tax laws." Under these statutes, the Commissioner of Revenue has authority to amend this rule.

December 28, 2020

Date

Robert Doty, Commissioner Department of Revenue

Office of the Revisor of Statutes Administrative Rules



TITLE: Adopted Exempt Permanent Rules Relating to Lawful Gambling Annual Audits

AGENCY: Department of Revenue

REVISOR ID: R-4657

MINNESOTA RULES: Chapter 8122

The attached rules are approved as to form

Evan A. Powell

Senior Assistant Revisor

1.1 **Department of Revenue**

1.2 Adopted Exempt Permanent Rules Relating to Lawful Gambling Annual Audits

1.3 **8122.0100 SCOPE; PURPOSE.**

Minnesota Statutes, section 297E.06, subdivision 4, mandates that the commissioner
of revenue prescribe standards for the annual audit and review of certain organizations
licensed to conduct lawful gambling in Minnesota. The purpose of this chapter is to set
minimum standards for these annual audits and reviews.

1.8 **8122.0150 DEFINITIONS.**

Subpart 1. Scope. The terms used in this chapter are defined in Minnesota Statutes,
 chapter 297E, unless separately defined under this part.

1.11 Subp. 2. Accrual basis. "Accrual basis" means the method of accounting in which
1.12 revenue is recognized in the period earned and expense is recognized in the period incurred.

Subp. 3. Audit. "Audit" means the examination of accounting records with the
expression of an opinion on whether the financial statements of the organization present
fairly, in all material respects, the financial position, results of operations, and its cash flows,
in conformity with the regulatory basis of accounting.

1.17 Subp. 4. Certified public accountant; CPA. "Certified public accountant" or "CPA"
1.18 means a person who is licensed as a certified public accountant in accordance with Minnesota
1.19 Statutes, chapter 326A.

1.20 Subp. 5. Cash basis. "Cash basis" means the method of accounting in which revenues
1.21 are recognized when actually received and expenses are recognized when actually disbursed.

Subp. 6. Ending inventory. "Ending inventory" means the cost of unopened pull-tab
and tipboard deals, <u>paddlewheels paddletickets</u>, unused bingo paper or sheets, and the cost
of pull-tab, tipboard, and <u>paddlewheel paddleticket</u> games in play on the last day of the
month. Sales tax is excluded from ending inventory.

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2.1

Subp. 7. [Repealed, L 2010 c 191 s 14]

Subp. 8. Material weakness. "Material weakness" means a reportable condition in
which the design or operation of the specific internal control structure elements do not
reduce to a relatively low level the risk that material errors or irregularities could occur and
not be detected within a timely period by employees in the normal course of performing
their assigned functions.

2.7 Subp. 9. **Regulatory basis.** "Regulatory basis" means a method of accounting other 2.8 than generally accepted accounting principles. All receipts, allowable expenses, and lawful 2.9 purpose expenditures are determined using the cash basis method of accounting with the 2.10 exception of the cost of the games and taxes imposed under Minnesota Statutes, section 2.11 297E.02, subdivisions 1 and 6 (ten <u>8.5</u> percent gross receipts tax and combined <u>net</u> receipts 2.12 tax), which are recognized on the accrual basis method of accounting.

2.13 Subp. 10. **Reportable condition.** "Reportable condition" means significant deficiencies 2.14 in the design or operation of the internal control structure which could adversely affect the 2.15 organization's ability to record, process, summarize, and report financial data consistent 2.16 with the assertions of management in the financial statements.

2.17 Subp. 11. [See repealer.]

Subp. 12. Year. "Year," when used in defining an audit or review period, means the
organization's fiscal year used for filing federal form 990 or 990-T (Unrelated Business
Income Tax).

2.21 8122.0200 ACCOUNTANTS QUALIFICATIONS.

2.22 Subpart 1. License required. An accountant must be an independent certified public
2.23 accountant and licensed to practice in Minnesota.

2.24 Subp. 2. Standards of independence. The CPA shall maintain objectivity and be
2.25 free of the appearance of conflicts of interest when discharging professional responsibilities

06/02/20 REVISOR EAP/MN RD4657 needed to perform the audit or review. CPAs shall adhere to the standards of objectivity 3.1 and independence as established in the American Institute of Certified Public Accountants 3.2 professional standards. 3.3 In addition, for purposes of this subpart, an individual CPA who is a member of an 3.4 organization, or the accounting firm the individual belongs to, must not perform the 3.5 organization's annual audit or review if one or more of the following occurred during the 3.6 fiscal year: 3.7 A. the CPA was an employee of the organization; 3.8 3.9 B. the CPA was an officer of the organization, such as treasurer, executive director, 3.10 chief executive officer, gambling manager, or president; C. the CPA served on the board of directors for the organization; 3.11 D. the CPA served on a gambling committee or other committee with oversight 3.12 or decision-making authority over gambling business transactions, other than in a member's 3.13 capacity to approve gambling business transactions presented at monthly membership 3.14 meetings as required under Minnesota Statutes, chapter 349; or 3.15 E. in connection with the organization general fund, gambling fund, or any other 3.16 organization fund, the CPA prepared or reconstructed accounting record source documents, 3.17 consummated transactions, had custody over assets, exercised authority, or unduly exercised 3.18 authority on behalf of the organization by assuming the role of employee or management. 3.19 8122.0250 DUE DATE; EXTENSIONS. 3.20 3.21 The annual audits and annual reviews required are due on or before the last day of the sixth month following the organization's fiscal year end or on an extended due date. 3.22 3.23 A written request to file the annual audit or annual review after the required due date must be submitted to the Department of Revenue by the required annual audit or annual 3.24

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4.1	review due date. The request must be	e signed by the organ	nization's chief execut	tive officer,
4.2	gambling manager, or the independent	nt accountant perfor	ming the audit. The re	equest must
4.3	include the:			
4.4	A. organization's name;			
4.5	B. organization's license nu	umber;		
4.6	C. organization's fiscal yea	r end;		
4.7	D. reason for the request; a	nd		
4.8	E. expected completion dat	te.		
4.9	An automatic 30-day extension	will be granted in eac	ch fiscal year. Second	requests for
4.10	an extension or requests for extensio	ns exceeding 30 day	vs will be granted only	v upon a
4.11	showing of reasonable cause. "Reasonable cause."	onable cause" shall n	nean cases where the	reasons for
4.12	the filing delay are beyond the control	ol of the organization	1. Acceptable reasons	for granting
4.13	an additional extension include, but a	are not limited to:		
4.14	(1) delay or failure to f	ile was due to seriou	s illness or death of the	e accountant
4.15	or a key member of the accountant's	staff;		
4.16	(2) delay or failure to	file was due to error	eous information giv	en the
4.17	organization by a Department of Rev	enue employee; or		
4.18	(3) delay or failure to	file was caused by th	he destruction by fire	or other
4.19	casualty of the organization's place o	f business or busine	ss records.	
4.20 4.21	8122.0300 COMMUNICATION (IRREGULARITIES.	OF ILLEGAL ACT	'S, MATERIAL ERR	CORS, AND
4.22	An organization is responsible to	o communicate illeg	al acts, material error	s, and
4.23	irregularities to the Department of Re	evenue in writing wi	ithin ten days of notif	ication from
4.24	auditors that such acts, errors, or irre	gularities exist. The	organization must inc	clude a copy

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of all correspondence or notes taken during meetings between the independent auditors and
the licensed organization specifically detailing the illegal acts, material errors, and
irregularities.

5.4 **8122.0350** ACCOUNTING RECORDS.

All licensed organizations are required to maintain records that account for the assets,
liabilities, and fund balance of their lawful gambling operation. These records must also
account for their gambling revenue, prize payouts, allowable expenses, and lawful purpose
expenditures.

5.9 If, in the opinion of the independent CPA engaged to conduct the annual financial audit 5.10 or review, the licensed organization has not maintained proper accounting records in a form 5.11 that can be audited or reviewed, the accountant must either:

5.12 A. notify the organization in writing of the deficiencies that exist and the corrective 5.13 action required, with an estimate of the cost to generate auditable records or the reason the 5.14 cost cannot be estimated; or

5.15 B. terminate the audit engagement.

5.16 8122.0400 ACCOUNTANT'S WORKPAPERS AND COMMUNICATIONS; ACCESS 5.17 AND RETENTION.

5.18 Subpart 1. Workpapers. Workpapers are the records kept by the independent CPA 5.19 of the procedures followed, tests performed, information obtained, and conclusions reached 5.20 pertinent to the examination and review of the financial statements of a licensed gambling 5.21 organization. Workpapers must include, but are not limited to, work programs, analyses, 5.22 memoranda, letters of confirmation and representation, management letters, abstracts of 5.23 organization documents, and schedules or commentaries prepared or obtained by the 5.24 accountant in the course of the audit and that support the accountant's opinion or assurance.

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Subp. 2. Communications. Communications are written documentation or notes of 6.1 oral contacts between the independent CPA and an organization. The communication with 6.2 6.3 the organization must include, but is not limited to, matters relating to the auditor's responsibility, significant accounting policies, the process used in obtaining management 6.4 judgments, significant audit adjustments, auditor responsibilities for other information, 6.5 auditor disagreements with organization's management, auditor views on auditing and 6.6 accounting matters for which other auditors were contacted, major issues discussed with 6.7 management prior to retention, and any difficulties encountered while performing the audit. 6.8

6.9 Subp. 3. Access and retention. Every licensed gambling organization required to file
6.10 an audit or review shall require the accountant, through the licensed gambling organization,
6.11 to make available for review by the Department of Revenue the workpapers and
6.12 communications with the organization prepared in the conduct of the audit. The licensed
6.13 gambling organization shall require that the accountant retain the workpapers for a period
6.14 of not less than 3-1/2 years after the opinion date of the audit report.

6.15 8122.0450 TERMINATION OF AUDIT ENGAGEMENT OR REVIEW.

6.16 If for any reason the audit engagement or review is terminated by either the licensed
6.17 organization or the independent accountant prior to its completion and filing of the annual
6.18 financial audit report or financial review report, the accountant is, within ten days of
6.19 termination, required to make a written report to the Department of Revenue detailing the
6.20 reason or reasons for the termination.

6.21 8122.0500 LESS THAN A 12-MONTH AUDIT OR REVIEW.

An organization whose license is active, discontinued, terminated, or expired at the
organization's fiscal year end, is required to complete and file an audit or a review, if the
organization's gross receipts exceed the thresholds as specified in Minnesota Statutes, section
297E.06.

7.3 In the year an organization's license expires, is discontinued, or terminated, the audit 7.4 or review will be through the organization's fiscal year end, unless the organization's license 7.5 termination plan has been approved by the Gambling Control Board prior to the fiscal year 7.6 end. In this circumstance, the organization has the option of performing the required audit 7.7 or review through the license termination plan approval date, or another date specified by 7.8 the organization that is between the approval date and the last day of the fiscal year.

7.9 8122.0510 MORE THAN A 12-MONTH AUDIT OR REVIEW.

An organization that is terminating gambling activity or changing its year end date in 7.10 accordance with Internal Revenue Code, section 442, may, upon specific prior approval 7.11 from the Department of Revenue, have an audit or review prepared for periods longer than 7.12 12 months but no longer than 18 months. The audit or review will then be due at the end of 7.13 the sixth month following the new fiscal year end or the month the organization terminated 7.14 gambling activity, whichever applies. The request for an extended audit period must be 7.15 submitted to the Department of Revenue in writing on or before the due date of the audit 7.16 or review that would be prepared under the organization's actual fiscal year end. 7.17

Example: An organization with a fiscal year end of December 31, <u>1998_2018</u>, is
terminating gambling activity April 30, <u>1999_2019</u>. The audit or review may cover the
period January 1, <u>1998_2018</u>, through April 30, <u>1999_2019</u>. The request for the extended
audit or review period must be submitted by June 30, <u>1999_2019</u>, the due date of a December
31 audit or review. The extended audit or review is due October 31, <u>1999</u> 2019.

7.23 **8122.0550** AUDIT.

7.24 Subpart 1. Minimum requirements. The annual financial audits must be prepared
7.25 on the regulatory basis of accounting and contain, at a minimum, an opinion, financial

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8.1	statements, supplemental schedules, a r	eport on internal co	ontrols, a response to	internal
8.2	controls report, and other information a	s noted.		
8.3	Subp. 2. Opinion. An audit opini	on expressed in acc	ordance with generall	y accepted
8.4	auditing standards regarding the fairness	s of the presentation	of the financial states	nents must
8.5	be properly signed and dated by the CP	A firm who perform	med the audit. The ad	dress,
8.6	telephone number, and fax number of t	he accounting firm	must be listed. For fir	rms with
8.7	more than one office, the address of the	office that prepared	d the financial stateme	ents should
8.8	be specified.			
8.9	Subp. 3. Financial statements. Th	ne financial stateme	nts must be comparativ	ve financial
8.10	statements showing the current year and	d previous year's fi	nancial information, u	inless it is
8.11	a first year engagement for the accounting	ng firm in which cas	se the preparation of co	omparative
8.12	statements is optional. The statements i	nust be presented i	n a format prescribed	by and
8.13	acceptable to the commissioner of reven	ue. The financial st	atements required are	as follows:
8.14	A. The statement of assets, lia	abilities, and fund l	palance must include	all assets,
8.15	liabilities, and the fund balance of the g	ambling operation	s as follows, if application	able:
8.16	(1) all game starting ban	ks;		
8.17	(2) all gambling checkin	g accounts;		
8.18	(3) all savings accounts;			
8.19	(4) all certificates of dep	osit and other nego	tiable instruments;	
8.20	(5) inventory from paper	pull-tabs, tipboard	s, paddlewheels padd	letickets,
8.21	nonlinked bingo, and raffles, and sports	s-themed tipboards	, in play and unused;	
8.22	(6) fund losses;			
8.23	(7) excess cash shortages	s to be reimbursed;		

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9.1	(8) amount of unsold ticl	cet refund receivable	from form G-7430, w	hen filed
9.2	and recorded on Schedule F merchand	se prize inventory;		
9.3	(9) other assets specifica	lly identified;		
9.4	(10) accrued taxes impos	sed under Minnesota	Statutes, section 297	E.02,
9.5	subdivision 1 (net receipts tax);			
9.6	(11) accrued combined r	eceipts taxes imposed	l under Minnesota St	atutes,
9.7	section 297E.02, subdivision 6 (combined)	ned net receipts tax);		
9.8	(12) unpaid cost of game	es, plus sales tax;		
9.9	(13) loans from all source	ees;		
9.10	(14) other liabilities spec	cifically identified; an	ıd	
9.11	(15) fund balance (profit	carryover).		
9.12	B. The statement of revenue	and expense must inc	lude revenues and ex	penses
9.13	from the gambling operations and inclu	ide, at a minimum:		
9.14	(1) gross receipts detaile	d by game type, such	as nonlinked bingo,	linked
9.15	bingo, paper pull-tabs, electronic pull-t	<u>abs,</u> tipboards, paddle	ewheels paddletickets	s, and
9.16	raffles, and sports-themed tipboards, in	cluding ideal or actua	al gross receipts from	games
9.17	found to be missing or unreported, resp	pectively;		
9.18	(2) actual prizes paid ou	t detailed by game typ	be including ideal or	actual
9.19	prizes from games found to be missing	or unreported, respec	ctively;	
9.20	(3) interest income;			
9.21	(4) gross profit;			
9.22	(5) allowable expenses;			

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10.1	(6) lawful purpose expenditures detailed by tax imposed under Minnesota
10.2	Statutes, section 297E.02, subdivision 1, combined net receipts tax, unrelated business
10.3	income tax, federal form 730 and form 11C tax, federal and state income taxes, real estate
10.4	taxes, restricted use donations from tax savings, and donations; and
10.5	(7) amount of unsold ticket refund from form G-7430 when filed and recorded
10.6	on Schedule C/D; (this is a negative expense); and
10.7	(8) (7) board-approved expenditures.
10.8	C. The statement of changes in fund balance must include, at a minimum:
10.9	(1) beginning fund balance (profit carryover);
10.10	(2) profit or loss for the year;
10.11	(3) ending fund balance (profit carryover); and
10.12	(4) other adjustments.
10.13	D. The annual audit must include notes to the financial statements. The notes to
10.14	the financial statements must include, at a minimum:
10.15	(1) nature of organization;
10.16	(2) basis of presentation of the financial statements;
10.17	(3) related party activity;
10.18	(4) restrictions on assets;
10.19	(5) subsequent events;
10.20	(6) uncertainties;
10.21	(7) commitments such as mortgages, rent, donations, or all taxes not paid or
10.22	not filed, if material;

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11.1	(8) contingent liabilities;			
11.2	(9) board-approved expe	nditures;		
11.3	(10) games tested and re	sults: of the game	es tested, state:	
11.4	(a) if the games test	ed included game	s with unsold tickets	• 2
11.5	(b) if games were te	sted from all acti	ve sites;	
11.6	(c) the types of gam	es tested, such as	paper pull tabs and ti	pboards; and
11.7	(d) the manufacture	r ID, part number	, and serial number o	of any games
11.8	that could not be located; and			
11.9	(11) a list of all forms of g	gambling conduct	ed by the organizatio	n which must
11.10	be confirmed by the chief executive of	ficer.		
11.11	Subp. 4. Supplemental schedules	<u>s schedule;</u> recor	ciliations; physical	inventory.
11.12	A The summed and its section of		a aumulamental ached	1
11.12	<u>A.</u> The annual audit must inc	lude the followin	<u>supplemental schee</u>	iules:
11.12	\underline{A} . The annual audit must inc \underline{A} . an allowable expense com			
	—	parison schedule	that compares the act	ual allowable
11.13	A. an allowable expense com	parison schedule	that compares the act	ual allowable
11.13 11.14	A. an allowable expense com	parison schedule : for allowable exp	that compares the act	ual allowable
11.13 11.14 11.15	A. an allowable expense com expense amount to the statutory limit set at a minimum ;	parison schedule for allowable exp ear;	t hat compares the act	ual allowable must include,
11.1311.1411.1511.16	A. an allowable expense comp expense amount to the statutory limit set at a minimum: (1) gross profit for the ye	parison schedule for allowable exp ear; se limit. Determin	that compares the act benses. The schedule t	ual allowable must include, e gross profit
11.1311.1411.1511.1611.17	A. an allowable expense comp expense amount to the statutory limit set at a minimum: (1) gross profit for the ye (2) total allowable expen	parison schedule for allowable exp ear; se limit. Determin conducted during	that compares the act benses. The schedule ned by multiplying th the year, list the gros	ual allowable must include, e gross profit ss profit from
 11.13 11.14 11.15 11.16 11.17 11.18 	A. an allowable expense comp expense amount to the statutory limit set at a minimum: (1) gross profit for the ye (2) total allowable expense for the year by 55 percent. If bingo was	parison schedule for allowable exp ear; se limit. Determin conducted during	that compares the act benses. The schedule ned by multiplying th the year, list the gros	ual allowable must include, e gross profit ss profit from
 11.13 11.14 11.15 11.16 11.17 11.18 11.19 	A. an allowable expense comp expense amount to the statutory limit set at a minimum: (1) gross profit for the year (2) total allowable expense for the year by 55 percent. If bingo was bingo and multiply by 4.15 percent. The	parison schedule for allowable exp ear; se limit. Determin conducted during e two amounts ac	that compares the act benses. The schedule is ned by multiplying th the year, list the grou lded together determi	ual allowable must include, e gross profit ss profit from ine the total

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12.1	which is the total amount of actual allowable expenses from the revenue and expense
12.2	statement; and.
12.3	(4) expenses below or above the allowable limit, which is the amount by
12.4	which the allowable expenses expended is below or above the statutory total allowable
12.5	expense limit.
12.6	B. The annual audit must include a reconciliation of the gambling operations bank
12.7	accounts to the reported profit carryover. The reconciliation must include, at a minimum:
12.8	(1) a comparison of the audited fund balance (profit carryover) made to a
12.9	confirmed Department of Revenue Gambling Control Board fund balance (profit carryover)
12.10	as of the fiscal year end;
12.11	(2) any difference between the adjusted gambling fund balance and the fund
12.12	balance (profit carryover) is a variance; and
12.13	(3) any or all of the items that identify the variance if known.
12.14	C. The annual audit must include a reconciliation between the number of paper
12.15	pull-tab, paddlewheel paddleticket, and tipboard games played to the number of paper
12.16	pull-tab, paddlewheel paddleticket, and tipboard games reported on schedule B, Report of
12.17	Non-bar Coded Games Played, Destroyed or Lost, or B-2, Report of Bar Coded Games
12.18	Played, Destroyed or Lost Schedule B2, Lawful Gambling Report of Barcoded Games, for
12.19	the fiscal year audited. The schedule must include, at a minimum:
12.20	(1) the cost and number of games in beginning inventory;
12.21	(2) the cost and number of games purchased during the year audited;
12.22	(3) the cost and number of games available during the year audited;
12.23	(4) the cost and number of games in ending inventory as of the last day of
12.24	the organization's fiscal year end;

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13.3 (6) the number of games reported as played, lost, or destroyed on schedule
13.4 B, Report of Non-bar Coded Games Played, Destroyed or Lost, or B-2, Report of Bar Coded
13.5 Games Played, Destroyed or Lost on Schedule B2, Lawful Gambling Report of Barcoded
13.6 Games; and

13.7 (7) calculate a calculation of the difference between the games determined
13.8 as played and games reported as played, lost, or destroyed on schedule B, Report of Non-bar
13.9 Coded Games Played, Destroyed or Lost, or B-2, Report of Bar Coded Games Played,
13.10 Destroyed or Lost on Schedule B2, Lawful Gambling Report of Barcoded Games.

D. A physical inventory observation and cash count of all sites and locations must 13.11 be taken as part of the annual audit process, regardless of when the audit engagement was 13.12 scheduled. A physical inventory must be taken within 30 days of the balance sheet date or 13.13 engagement date, whichever is later, unless prior written approval of an alternate date is 13.14 obtained from the Department of Revenue. A list of the games in inventory by manufacturer 13.15 ID, part number, and serial number must be submitted to the Department of Revenue within 13.16 30 days of the date the physical inventory was taken. The physical inventory and cash count 13.17 must be performed by: 13.18

13.19

(1) the CPA engaged to conduct the annual audit; or

(2) two members, officers, or employees of the organization, appointed by
the organization's board, who are not involved in the gambling activity of the organization.
These members, officers, or employees must certify to the CPA the correctness of their
physical inventory and cash count.

13.24 If the organization deposits all of its cash on hand including cash banks in the
13.25 organization's gambling account and has fewer than ten games in its inventory at the fiscal

14.1 year end, it does not have to comply with the physical inventory and eash count requirements
14.2 of this subpart.

Subp. 5. Sampling and testing; closed games. Closed games and occasions must be
tested independently by the CPA based upon criteria set by the CPA within professional
standards. The sampling and testing of tipboard, paper pull-tab, paddleticket, nonlinked
bingo, and raffle closed games must meet the following requirements:

A. When a minimum sample size is required, the random or systematic method of sampling will be used. When a minimum sample is expanded, the expanded portion of the sample may use random, systematic, or haphazard methods. When a minimum sample is not required, the sample method may be random, systematic, or haphazard. The following chart of gross receipts will be used to determine the minimum size of a sample for closed pull-tab and tipboard games.

14.13	Gross Rec	eipts		Minimum Sample Size
14.14	\$0	to	\$999,999	10 games
14.15	\$1,000,000	to	\$2,499,999	20 games
14.16	\$2,500,000	to	\$4,999,999	30 games
14.17	over \$5,000,000			40 games

There is no minimum sample size requirement for testing paddletickets, <u>nonlinked</u>
bingo, and raffles. Closed games and occasions will be sampled independently by the CPA
using judgment based on professional standards.

B. Closed tipboard and paper pull-tab games selected in the sample will be tested
for the following minimum criteria, and any differences or deficiencies must be noted in
the results of the games tested:

14.24

(1) each game specified in the sample was available from closed-deal storage;

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15.1	(2) the following items as report	rted on sehedule	B, Report of Non-b	oar Coded
15.2	Games Played, Destroyed or Lost, or B-2, Re	port of Bar Cod	led Games Played, I	Jestroyed
15.3	or Lost Schedule B2, Lawful Gambling Repo	ort of Barcoded	<u>Games</u> , must be cor	npared
15.4	against test results for the same items, and dif	ferences shown	:	
15.5	(a) ideal gross receipts;			
15.6	(b) ideal prizes;			
15.7	(c) total value of unsold tie	ckets;		
15.8	(d) gross receipts;			
15.9	(e) total value of prizes pa	id;		
15.10	0 (f) net receipts;			
15.11	1 (g) cash in hand;			
15.12	2 (h) cash long or short; and	ı		
15.13	3 (i) date removed from play	у;		
15.14	4 (3) each deposit ticket meets th	e gambling rece	eipt deposit requirer	ments in
15.15	5 Minnesota Statutes, section 349.19, subdivisi	on 2;		
15.16	6 (4) each deposit was recorded a	at the bank with	in four business day	s after the
15.17	7 game was completed;			
15.18	8 (5) each prize receipt form was	}:		
15.19	9 (a) properly completed for	prizes awarded	l of \$50 <u>\$100</u> or mo	re and for
15.20	last sale prizes of \$20 or more; and			
15.21	(6) (b) the dates on the prize re	ceipts fall within	n the date the game	is put into
15.22	2 play and the date the game is removed from p	olay, as listed on	the Schedule <u>B-2</u> E	<u>32</u> for that
15.23	3 game, with the exception of sports-themed tip	boards whose pr	rize receipts can be c	completed

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16.1	seven days after the last frame of the	professional sportin	g event or when all p	rizes are
16.2	claimed, whichever occurs first;			
16.3	(6) (7) each redeemed	prize winning ticket	was adequately defa	ced;
16.4	(7) (8) each game flare	e is easily available	from storage; and	
16.5	(8) (9) the serial numb	er on the flare must	be compared to the se	erial number
16.6	on the tickets.			
16.7	C. The results of closed gar	ne sampling and tes	ting must be provided	d to the
16.8	organization upon a request from the	organization.		
16.9	Subp. 6. Report on internal co	ntrol structure and	l other matters.	
16.10	A. A report about internal of	control structure rep	ortable conditions obs	served, or
16.11	evidenced by testing, during the cours	e of an audit, that co	uld affect the organiza	tion's ability
16.12	to record, process, summarize, and re	port financial data m	ust be submitted. The	e report shall
16.13	elevate a condition to that of a materi	al weakness when t	he magnitude of the c	condition is
16.14	considered material in relation to the	financial statements	s being audited. This i	report must
16.15	follow and the department adopts and	l incorporates by rel	ference the most recei	nt edition of
16.16	the internal audit standards as provid	ed by audit section ?	325.11 of the America	an Institute
16.17	of Public Accountants - "The Standar	ds of Field Work - C	ommunication of Inte	rnal Control
16.18	Structure Related Matters Noted in a	n Audit," published	June 1, 1994. This in	corporation
16.19	is not subject to frequent change and is	available to the publ	lic through the Minite	c interlibrary
16.20	loan system. This report must include	e all the elements rec	quired by, and the dep	partment
16.21	adopts and incorporates by reference,	AU-C section 265,	Communicating Inter	rnal Control
16.22	Related Matters Identified in an Audi	t (AICPA, Profession	nal Standards, section	265, 2020).
16.23	If no reportable conditions or materia	l weaknesses are det	tected, a report must b	be submitted
16.24	stating that no material weaknesses v	vere detected. This r	eport is required unde	er subpart 1.

17.1	A list of the types of gambling audit reportable condition or material weakness to
17.2	include in this report follows in subitems (1) to (12). This list is illustrative, and not
17.3	all-inclusive:
17.4	(1) absence of appropriate segregation of duties including a detailed
17.5	explanation;
17.6	(2) inadequate provision for safeguarding of inventory, cash, or other assets;
17.7	(3) excessive cash shortages or overages;
17.8	(4) material delinquent taxes due to state or federal taxing authorities;
17.9	(5) lack of required accounting records maintained;
17.10	(6) lack of or inaccurate preparation of bank reconciliations or gambling fund
17.11	reconciliations;
17.12	(7) material differences between games played and games reported as played;
17.13	(8) nonuse or inaccurate use of perpetual or physical inventories for all forms
17.14	of gambling engaged in;
17.15	(9) lack of specific required identification for tracking and accountability of
17.16	deposit tickets;
17.17	(10) material underreporting or overreporting of allowable expenses, lawful
17.18	purpose expenditures, or board-approved expenditures;
17.19	(11) failure to properly account for and report fund losses, form $1000000000000000000000000000000000000$
17.20	LG250, Fund Loss Report Request for Profit Carryover Adjustment; and
17.21	(12) inattention to and lack of correction to prior year reportable conditions
17.22	and material weaknesses.

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B. A regulatory checklist questionnaire must be included with the report from
item A, on a form prescribed by the commissioner. Responses to questions on this checklist
must be based on findings and information collected during the course of the audit.

18.4 Subp. 7. **Organization's response to report on internal control structure.** The 18.5 licensed organization shall file with the Department of Revenue a response to the reportable 18.6 conditions item by item, including any remedial action taken or proposed by the organization. 18.7 This response may be submitted with the annual audit or review or be filed separately within 18.8 60 days after the due date of the annual audit or review. The response must include the 18.9 following items:

A. Any profit carryover variance as shown on the reconciliation of profit carryover supplemental schedule must be identified. All identified variances which require amendments to tax returns must be amended and submitted to the Department of Revenue along with supporting documentation. The auditor must, upon agreement with the organization, assist in preparing an amended return or returns for the organization. The response must indicate if such amendments have been submitted to the Department of Revenue.

Variances which require adjustments instead of amendments should be adjusted by
sending a letter to the Department of Revenue requesting an adjustment along with supporting
documentation. Requests for an approved adjustment cannot be substituted for filing amended
tax returns that correct the condition that resulted in the variance. If the variance is identified,
an amended tax return or returns must be filed.

Unidentified variances must be investigated by the organization and identified. If after investigation an organization is unable to resolve the variance, the organization shall contact the Department of Revenue. The Department of Revenue will then assist the organization in resolving the variance. Final resolution will be based upon an organization's individual situation and can include: amended tax returns, an approved adjustment, required reimbursement from nongambling sources, or a combination of all three.

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19.1	B. If the comparison of games played to games reported on schedule B, Report
19.2	of Non-bar Coded Games Played, Destroyed or Lost, or B-2, Report of Bar Coded Games
19.3	Played, Destroyed or Lost Schedule B2, Lawful Gambling Report of Barcoded Games,
19.4	shows a difference, the organization must respond to the reportable conditions item by
19.5	identifying and stating if the game difference was due to the games being:
19.6	(1) missing or lost;
19.7	(2) destroyed, with state approval;
19.8	(3) played and unreported; or
19.9	(4) reported in following month.
19.10	C. Specific items as noted on the internal control structure report must be responded
19.11	to.
19.12	If no response is received from the organization, the organization must submit to the
19.13	Department of Revenue a copy of the audit management letter upon request.
19.14	Subp. 8. Other. The front page of the annual audit report must contain the following
19.15	items:
19.16	A. the organization's legal name and licensed name, if different;
19.17	B. the organization's license number;
19.18	C. the Minnesota ID number; and
19.19	D. the federal ID number.
19.20	8122.0650 FAILURE TO FILE OR FAILURE TO MEET REQUIREMENTS.
19.21	Subpart 1. Failure to file. If an organization fails to file the required annual audit or
19.22	review, the Department of Revenue will request the delinquent items. If the organization
19.23	fails to respond to the request and correct the delinquency, the Gambling Control Board

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will be informed and a suspension of the organization's gambling activity will be requested.
An organization may also be ineligible for relicensing until the delinquent reports are
submitted. The Gambling Control Board may also issue fines for noncompliance with the
annual audit and review requirements. See Minnesota Statutes, sections 349.151, subdivision
4, paragraph (a), clause (9), and 349.155, subdivision 4.

Subp. 2. Failure to meet requirements. If the audit or review fails to comply with 20.6 all or part of the audit or review requirements, the audit or review will be deemed deficient 20.7 and not satisfying the annual audit or review requirements. If an organization fails to file 20.8 the required annual audit or review or fails to comply with any part of the requirements for 20.9 20.10 the annual audit or review, the Department of Revenue will request the delinquent items. If the organization fails to respond to the request and correct the delinquency, the Gambling 20.11 Control Board will be informed and a suspension of the organization's gambling activity 20.12 will be requested. An organization may also be ineligible for relicensing until the delinquent 20.13 reports are submitted. The Gambling Control Board may also issue fines for noncompliance 20.14 with the annual audit and review requirements. See Minnesota Statutes, sections 349.151, 20.15 subdivision 4, paragraph (a), clause (9), and 349.155, subdivision 4. 20.16

20.17 **REPEALER.** Minnesota Rules, part 8122.0150, subpart 11, is repealed.