This fact sheet explains Minnesota income tax withholding responsibilities as they relate to classification of independent contractors. If you need more information, see “Information and Assistance” on page 2.

When workers perform services for a business, they may be classified as independent contractors or employees. It is critical that they be classified correctly. If the worker is an employee, generally the employer must withhold and deposit income taxes, Social Security taxes and Medicare taxes. In addition to these taxes, the employer must pay unemployment taxes and carry worker’s compensation insurance. This is generally not required for independent contractors.

How to Classify a Worker
To determine if an individual is an employee or an independent contractor, the business relationship between you and the individual performing the services must be examined. All evidence of control and independence must be considered.

Many factors are considered when deciding if a worker is an employee or an independent contractor. These factors fall into three main categories:

• Behavioral control
• Financial control
• Relationship of the parties

If you are generally in control of (or have the right to control) these factors, the worker is most likely your employee. Not all of the following factors need to be present to make a determination of worker status; however, all factors must be considered.

Behavioral Control
If you have the right to direct or control the manner and means in which services are performed, you have behavioral control over the worker. You do not have to actually direct or control the way work is done, as long as you have the right to do so.

The following behavioral control factors indicate the worker is an employee that you:

• Direct how, when, or where the work will be done
• Specify which tools or equipment will be used
• Specify the sequence in which services will be performed
• Determine who will be hired to assist with the work
• Decide where supplies and services will be purchased

• Establish work hours
• Require reports to be submitted
• Provide training regarding procedures and methods

Financial Control
If you have the right to direct or control the administrative aspects of the work, you have financial control over the worker. The following financial aspects indicate the worker is an employee that you:

• Reimburse or pay travel and business expenses
• Pay at regular intervals (hourly, weekly, etc.)
• Provide tools, materials and other equipment

The following financial aspects indicate the worker is an independent contractor:

• The worker has an opportunity for profit or risk of loss
• The worker has a significant investment in the work
• The worker offers services to the general public
• The services provided are not an integral part of the business (e.g., a bank hiring a plumber)

Relationship of the Parties
The following factors illustrate how you and your worker perceive your relationship and indicate your worker is an employee:

• The worker has the right to quit without incurring liability
• You have the right to fire the worker
• The worker has the right to receive employee benefits
• There is a continuing relationship between you and the worker
• Services performed by the worker are a key aspect of the regular business activities

Written contracts are taken into consideration when determining worker classifications. However, the mere existence of a contract does not make a worker an employee or an independent contractor. The actual relationship between the parties must be examined.

Examples
• Maria, a computer science student, gets a part-time job as a customer service representative at a computer-software company. Maria works designated hours at the business location, is paid hourly, has no investment, and is trained on how to help customers. Maria is an employee.
• Jack’s Construction is building a house that must be completed in six months. Jack’s Construction is not licensed to do the electrical work. Carrie’s Electric is subcontracted to do the work. Carrie bids the job and will be paid upon completion. The work is done without the supervision of Jack’s Construction. Carrie advertises her business in the telephone book and newspaper. She uses her own tools and equipment and works with many construction companies. Carrie is an independent contractor.

• Kristine is the President of ABC Company, an S corporation. She works approximately 20 hours a week and pays herself $2,000 per month. Kristine is an employee of ABC Company. For more information on corporate officers, see Withholding Fact Sheet 6, Corporate Officers.

• Joseph drives a truck for Amber’s Leasing, a company that leases tractor-trailer rigs with drivers to contract carriers. Amber’s Leasing retains the right to direct and control Joseph to the extent necessary to protect its investment. Joseph is an employee.

• Rachel drives cars to a distant auction for Nick’s Used Car Sales. Nick determines the minimum selling price. Nick reimburses all of her expenses. She is paid on a commission basis. Rachel is an employee of Nick’s Used Car Sales.

Employees
If the worker is an employee, you must register, file, and deposit all required federal and state taxes. For more information, see Withholding Fact Sheet 10, New Employer Guide.

Independent Contractors
If the worker is an independent contractor, you must have him or her complete federal Form W-9, Request for Taxpayer Identification Number and Certification, to obtain a taxpayer ID number (TIN).

If the independent contractor fails to provide you with a TIN, you must withhold 9.85 percent Minnesota income tax from the independent contractor’s pay. This is called backup withholding.

For more information on Minnesota backup withholding, see the Minnesota Income Tax Withholding Instruction Booklet. For more information on federal backup withholding, see Publication 15, Circular E and Publication 1281, Backup Withholding for Missing and Incorrect Names/TINs.

You may be required to file federal Form 1099-MISC, Miscellaneous Income, to report payments made to independent contractors. To obtain federal forms, instructions and publications, contact the IRS (see “Information and Assistance” on this page).

Request a Determination
An employer or employee wanting a worker classification determination may complete and submit federal Form SS-8, Determination of Worker Status for Purposes of Federal Employment Taxes and Income Tax Withholding, to the IRS. The IRS will review the request and determine whether the worker should be classified as an employee or an independent contractor.

The department will abide by the determination made by the IRS. Send a copy of Form SS-8 (marked “Minnesota copy”) to the department at the same time as it is submitted to the IRS. Mail a copy of the determination to us as soon as it is received from the IRS. Mail to:

Minnesota Department of Revenue
Income Tax and Withholding Division
Mail Station 6501
St. Paul, MN 55146-6501

Classifying Workers Incorrectly
The IRS, Minnesota Department of Revenue, Minnesota Department of Employment and Economic Development, and the Minnesota Department of Labor and Industry have the authority to make worker classification determinations. If it is discovered that employees are being incorrectly treated as independent contractors, an employer could be liable for all back taxes plus any applicable penalties and interest. It can be very costly for businesses to classify workers incorrectly.

An employer who misclassifies an employee as an independent contractor is subject to a tax equal to 3 percent (.03) of the wages paid to the employee. The employee may not claim the tax as a credit (withholding) on their Minnesota individual income tax return.

Information and Assistance
Additional forms and information, including fact sheets and frequently asked questions, are available on our website.

Website: www.revenue.state.mn.us
Email: withholding.tax@state.mn.us
Phone: 651-282-9999 or 1-800-657-3594

This information is available in alternate formats.

Other Agencies to Help You Correctly Classify Workers
Internal Revenue Service
Website: www.irs.gov
Phone: 1-800-829-4933

For free IRS publications, go to their website or call 1-800-829-3676. Publications you might find helpful include:

- Pub. 15, (Circular E) Employer’s Tax Guide
- Pub. 15-A, Employer’s Supplemental Tax Guide
- Pub. 51, (Circular A) Agricultural Employer’s Tax Guide
- Pub. 910, Guide to Free Tax Services
- Pub. 926, Household Employer’s Tax Guide

Minnesota Department of Employment and Economic Development, Unemployment Insurance
Website: www.uimn.org/uimn
Email: deed.customerservice@state.mn.us
Phone: 651-296-6141 or 1-800-657-3858

Minnesota Department of Labor and Industry
Website: www.dli.mn.gov
Email: dli.communications@state.mn.us
Phone: 651-284-5005 or 1-800-342-5354